

## Message Text

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ACTION IO-14

INFO OCT-01 EA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02  
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EUR-12 NEA-10 /115 W  
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INFO AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 1 OF 2 USUN 3002

E.O. 11652: GDS  
TAGS: PFOR, UNGA  
SUBJ: US-JAPAN BILATERALS, SEPTEMBER 9, 1977: ADMINISTRATIVE  
AND BUDGETARY QUESTIONS

SUMMARY: US/JAPAN PRE-UNGA BILATERALS INCLUDED A SESSION ON  
ADMINISTRATIVE AND BUDGETARY QUESTIONS FRIDAY AFTERNOON,  
SEPTEMBER 9. JAPANESE DISCUSSION WAS LED PRIMARILY BY  
MINISTER YASUSHI AKASHI OF THE JAPANESE MISSION, WHO IS AN  
EXPERIENCED SPECIALIST IN THESE MATTERS. ASSISTANT SECRETARY  
MAYNES, AMBASSADOR WELLS AND CUNNINGHAM OF USUN LED  
OUR PRESENTATIONS. END SUMMARY.

1. UN BUDGET - MAYNES NOTED THAT COMPARED TO 1974-75  
BIENNIUM, UN PROPOSED BUDGET FOR 78-79 BIENNIUM SHOWS  
74 PERCENT INCREASE. US BELIEVES REAL GROWTH SHOULD BE  
HELD TO 2 PERCENT, INFLATION RATE CALCULATED AT 3.5 PERCENT,  
FUNDS REPROGRAMMED MORE VIGOROUSLY, LARGER CUTS MADE FOR  
NON-RECURRING ITEMS, SECRETARIAT PRESSURED MORE TO IDENTIFY  
UPPER AND LOWER TEN PERCENT PRIORITY OF PROGRAMS.  
MAYNES PREDICTED THAT SOMETIME WITHIN CARTER ADMINISTRATION  
TOTAL US CONTRIBUTION-- ASSESSED AND VOLUNTARY--TO UN  
WOULD REACH BILLION DOLLAR FIGURE, TRIGGERING MAJOR  
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DEBATE ON UN WITHIN US.

2. JAPAN (AKASHI) REPLIED THAT GOJ COMPLETELY SHARES US  
VIEWS REGARDING RESTRAINT IN UN BUDGET GROWTH. JAPAN  
WAS HAPPY TO JOIN WITH US IN JOINT DEMARCHE TO SYG ON THIS  
POINT LAST YEAR AND BELIEVES REPRESENTATIONS ACHIEVED  
SIGNIFICANT EFFECT. AKASHI THOUGHT REAL GROWTH IN PROJECTED

BUDGET WILL BE HELD TO 2.2 PERCENT, THOUGH HE NOTED IT MAY CONTAIN SOME HIDDEN GROWTH. AKASHI COMMENDED US FOR PROMOTING INTRODUCTION IN UN BUDGET OF TARGET FIGURES AND PROGRAM BUDGETING. HE AGREED WITH MAKING STRONGER EFFORT ON PRIORITIES, AND RECOMMENDED FOLLOWING UP ON UNGA RESOLUTION 31/93. (MEDIUM TERM PLAN).

3. UN SALARIES - MAYNES SAID US WANTS TO BREAK LINK BETWEEN COST OF LIVING AND AUTOMATIC INCREASE IN UN SALARIES. HE NOTED THAT SENATOR INOUE HAS WARNED HE WILL SOON TURN ATTENTION TO UN SALARIES. MAYNES ACKNOWLEDGED MAJOR DONORS, PARTICULARLY GERMANS, AT ODDS WITH US THIS ISSUE.

4. AKASHI SAID JAPAN SHARES US SUPPORT FOR NOBLEMAIRE PRINCIPLE AND BELIEVES DIFFERENTIAL BETWEEN US CIVIL SERVICE SALARY SCALE AND UN SCALE IS JUSTIFIABLE ALLOWANCE FOR EXPATRIATION FACTOR. ACCORDING GOJ UNDERSTANDING OF INTERNATIONAL CIVIL SERVICE COMMISSION FINDINGS, UN-NEW YORK SALARIES ONLY 12-13 PERCENT (NOT 18-26 PERCENT AS US ASSERTS) ABOVE US CIVIL SERVICE SCALE--TAKING ACCOUNT OF 9 PERCENT DIFFERENTIAL IN NEW YORK - WASHINGTON DC COST OF LIVING. AKASHI AGREED DIFFERENTIAL MIGHT BE SMALLER AND SAID TWO SCALES MIGHT BE CLOSER ON MATCHING POINTS. HE PREDICTED ICSC WILL FIND GENEVA GS SALARIES VASTLY OUT OF LINE, AND SAID JAPAN WILL WANT TO ADHERE TO ICSC FINDINGS AND AVOID INTRODUCTION OF POLITICAL FACTORS INTO GA DELIBERATIONS

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THIS SUBJECT.

5. MAYNES SAID US HIGHLY RESPECTS ICSC AND FULLY AWARE ITS STUDIES ON SALARY SCALES. SINCE USG HAS SOME DIFFICULTIES WITH ICSC COMPUTATIONS, WE LOOK FORWARD TO EXCHANGING CRITIQUES WITH GOJ. USG MIGHT ACCEPT DIFFERENTIAL FOR UN CIVIL SERVANTS WHOSE JOBS, LIKE THOSE OF DIPLOMATS, REQUIRE MOVING EVERY FEW YEARS. USG DOES NOT FEEL PAY SCALE FOR UN EMPLOYEES LIVING MORE OR LESS PERMANENTLY IN NEW YORK SHOULD BE BASED ON WASHINGTON SALARIES PLUS COST OF LIVING DIFFERENTIAL, BECAUSE MANY USG EMPLOYEES LIVING AND WORKING IN NEW YORK PAID SAME AS USG EMPLOYEES IN WASHINGTON.

6. REPRESENTATION IN SECRETARIAT - AKASHI SAID ALTHOUGH JAPANESE ASSESSMENT ONE-THIRD THAT OF US, JAPANESE REPRESENTATION IN EXECUTIVE AND PROFESSIONAL POSTS LESS THAN ONE-SEVENTH THAT OF US. JAPAN HAS ONLY ONE ASSISTANT SECRETARY-GENERAL AND NO UNDER-SECRETARY GENERAL WHEREAS US HAS FOUR OF EACH. THERE ARE ONLY THREE JAPANESE AT OR ABOVE D-1 LEVEL, AND ALTOGETHER, JAPAN HAS ONLY 70 PROFESSIONAL POSTS AGAINST A RANGE OF 136-187. AKASHI

SAID JAPAN BELIEVES UN RECRUITMENT SYSTEM IS WRONG AND NOTED THAT IN 1976, ONE-THIRD NEW PROFESSIONAL AND EXECUTIVE POSITIONS RECRUITED FROM AMONG COUNTRIES OVERREPRESENTED, AND ONLY ONE-THIRD RECRUITED FROM COUNTRIES UNDERREPRESENTED. HE SAID GOJ SEEKS US UNDERSTANDING OF JAPAN'S POSITION, AND US SUPPORT IN EFFORTS RECTIFY. HE URGED THAT EFFORTS TINKER WITH PRESENT GEOGRAPHIC DISTRIBUTION ARRANGEMENTS OF SECRETARIAT PERSONNEL BE RESISTED, BUT SAID THAT SECRETARY-GENERAL BE URGED TO HAVE UNDERREPRESENTED COUNTRIES REACH ALLOTTED RANGE AS SOON AS POSSIBLE.

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7. MAYNES RESPONDED THAT USG RECOGNIZES JAPAN IS UNDER-REPRESENTED IN UN AND SAID WE DO SUPPORT INCREASED REPRESENTATION BY JAPAN PARTICULARLY. US IS NOT OVER-REPRESENTED, THOUGHT WE ARE NOW AT TOP OF OUR RANGE IN UN ONLY. US IS UNDERREPRESENTED IN ALL SPECIALIZED AGENCIES, WITH EXCEPTION WHO, AND EXPERIENCES GREAT DIFFICULTY IN RECRUITING CANDIDATES FOR OVERSEAS UN ASSIGNMENTS. HE NOTED THAT UN IN FINAL ANALYSIS DECIDES ON APPOINTMENTS AND URGED JAPANESE RAISE THEIR CONCERNS WITH SYG. THERE FOLLOWED LENGTHY EXCHANGE IN WHICH MAYNES DESCRIBED US RECRUITMENT PROGRAM FOR UN AND UN AGENCIES AND OUR FINDINGS ON MUCH MORE ELABORATE SWEDISH AND BRITISH SYSTEMS. IT DEVELOPED THAT JAPANESE ARE MAKING MUCH MORE LIMITED EFFORT IN THIS RESPECT, ALTHOUGH RECENT LEGISLATION ON CAREER BENEFITS AND PENSIONS HAS BEEN ENACTED IN EFFORT MAKE UN CAREERS MORE ATTRACTIVE JAPANESE CIVIL SERVANTS. OKAWA ACKNOWLEDGED ALSO THAT LANGUAGE REPRESENTS SERIOUS HANDICAP FOR JAPANESE AND SOMEWHAT GINGERLY SOUNDED OUT MAYNES ON MAKING JAPANESE OFFICIAL UN LANGUAGE. MAYNES INDICATED WE

COULD NOT SUPPORT AND, IN THIS CONTEXT CONFIRMED, IN RESPONSE QUESTION FROM AKASHI, THAT US IS SUPPORTING USER-COST PRINCIPLE IN LANGUAGES AS IT HAS FOR SEVERAL YEARS. AKASHI NOTED JAPAN ALSO HAS SUPPORTED.  
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8. SCALE OF ASSESSMENTS -- JAPAN INDICATED CONSIDERABLE CONCERN OVER RATE OF INCREASE IN THEIR ASSESSED CONTRIBUTION UN. OKAWA SAID JUNPEI KATO, JAPANESE EXPERT MEMBER COMMITTEE ON CONTRIBUTIONS, HAS CALCULATED THAT BY 1982 JAPANESE ASSESSED CONTRIBUTION WILL EQUAL AND BY 1985 DEFINITELY SURPASS THAT OF SOVIET UNION. AKASHI STATED THAT WHILE JAPANESE FEEL CONTRIBUTION ASSIGNED JAPAN AS RESULT LATEST COMMITTEE ON CONTRIBUTIONS MEETING IS HIGH, GOJ NONTHELESS PREPARED ACCEPT. AKASHI ASSERTED WITH CONSIDERABLE VIGOR THAT CAPACITY TO PAY PRINCIPLE HAS BEEN VIOLATED BOTH AT UPPER AND LOWER ENDS, AND SAID THAT ASSESSMENTS SHOULD NOT BE BASED EXCLUSIVELY ON GNP. FAIRER METHOD WOULD BE TO TAKE ACCOUNT OF NATIONAL WEALTH, WHICH INCLUDES NOT ONLY ACCUMULATED RESOURCES BUT SUCH FACTORS AS SOCIAL INTRASTRUCTURE, IN DETERMINING ASSESSED CONTRIBUTION. OKAWA ADDED CHARTER'S "ENEMY STATE" PROVISIONS (ARTS. 53 AND 107) SEEM MORE INEQUITABLE TO JAPAN AS ITS CONTRIBUTION GROWS.

9. MAYNES ARGUED INCREASE IN ASSESSED RATES NOT DIS-PROPORTIONATE TO RATES OF INCREASE IN CONTRIBUTIONS BY SAME GOVERNMENTS TO VOLUNTARY UN FUNDS. SINCE INCREASES NOT OVERLY LARGE FOR MOST COUNTRIES, HE URGED THAT EFFORTS TO DEVELOP NEW FORMULA BE RESISTED ON GROUNDS THAT ONCE ISSUE OF ASSESSMENTS FORMULA OPENED, IT WOULD NEVER BE CLOSED.

10. TECHNICAL ASSISTANCE IN ASSESSED BUDGET - AKASHI SAID JAPANESE IN PRINCIPLE OPPOSE EXPANDED TA IN ANY UN ASSESSED BUDGET. HE EXPRESSED PLEASURE THAT US AND JAPAN COOPERATED IN THIS REGARD ON UNIDO BUDGET, AND THAT US AND JAPAN HAVE SHARED COMMON POSITION THIS YEAR AT UNDP GOVERNING COUNCIL MEETING.  
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COUNCIL. CONSEQUENTLY, JAPAN WAS PUZZLED BY US POSITION ON TECHNICAL ASSISTANCE IN FAO BUDGET AT LAST YEAR'S GOVERNING COUNCIL MEETING.

11. MAYNES ACKNOWLEDGED THAT US HAD MADE A MISTAKE IN FAO

COUNCIL VOTE AND SAID THAT HAD CAUSED SERIOUS REPERCUSSIONS THROUGHOUT UN SYSTEM AND IN CONGRESS. HE DESCRIBED SENATE ACTION ON TECHNICAL ASSISTANCE COMPONENT BUDGETS FOR ASSESSED CONTRIBUTIONS AND SAID PROBLEM WILL GROW IN INTENSITY UNLESS SOME MEANS FOUND IDENTIFY TECHNICAL ASSISTANCE THAT APPROXIMATELY CAN BE FUNDED IN ASSESSED BUDGETS. MAYNES SAID USG HAD NOT TAKEN POSITION THAT THERE SHOULD BE NO INCREASE IN TA IN ASSESSED BUDGETS AND BASICLY FEELS TA SHOULD BE EXCLUDED FROM THEM ALTOGETHER. USG RECOGNIZES THIS IS POLITICALLY IMPOSSIBLE.

12. ENLARGEMENT OF ACABQ - AKASHI SAID JAPANESE FEEL EFFECTIVENESS ACABQ DERIVES FROM ITS COMPACT SIZE AND WANT TO HOLD ANY INCREASE TO MINIMUM IF INCREASE IS INEVITABLE. PRESENT GOJ VIEW IS THAT IT MAY BE NECESSARY ACCEPT ENLARGEMENT OF THREE, DISTRIBUTED AMONG AFRICA, ASIA AND LATIN AMERICA. HAZARD IS THAT WEOS WILL INSIST UPON ONE ADDITIONAL SEAT, NECESSITATING ANOTHER SEAT FOR EASTERN EUROPEANS, MAKING TOTAL OF FIVE ADDITIONAL SEATS. SUCH DEVELOPMENT, AKASHI FELT, WOULD EASILY LEAD TO ENLARGEMENT OF ACABQ BY EIGHT. HE STRESSED IT WOULD BE IMPERATIVE RESIST SUCH DEVELOPMENT SINCE ACABQ WOULD BECOME UNWIELDY AND INEFFECTIVE IF SO ENLARGED.  
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## Message Attributes

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